TONGASS NATIONAL FOREST PLAN AMENDMENT OBJECTION RESOLUTION MEETING

VOLUME V

KTOO Television Station

Media Room

Juneau, Alaska

October 18, 2016

BEFORE:

REVIEWING OFFICER BETH PENDLETON;
REGIONAL FORESTER ALASKA

EARL STEWART, TONGASS FOREST SUPERVISOR FACILITATOR: JAN CAULFIELD

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Page 522 Page 524 1 1 PROCEEDINGS Interdisciplinary Team Leader for the Plan Amendment 2 2 (Juneau, Alaska - 10/18/2016) and project manager located in Ketchikan. 3 3 MS. DALE: Good morning. I'm Robin (On record) 4 MS. CAULFIELD: Good morning, everyone. 4 Dale. I'm a group leader for Administrative Reviews, 5 5 Litigation and FOIA for the Regional Office here in It's 9:00 and we are here gathering together again to 6 6 talk about the Tongass National Forest Plan Amendment Juneau and I'm the Review Coordinator for these 7 7 objections. Objections Resolution process. This is Tuesday, October 8 8 MS. LISOWSKI: Good morning again. I'm 9 9 Maria Lisowski. I'm a Director of Ecosystem Planning My name is Jan Caulfield and I'm the 10 10 meeting facilitator for the meeting. We are all day and Budget for the Alaska Region out of Juneau. 11 looking at the issue of wildlife habitat and the 11 MS. FENSTER: Good morning. I'm Dru 12 12 Conservation Strategy, specifically discussing harvest Fenster. I'm a Public Affairs Specialist out of the 13 and components of the wildlife conversation strategy 13 Regional Office here in Juneau. I'll be the timekeeper 14 14 today. and other areas within the Forest. 15 15 We do have a full day for that topic MS. CAULFIELD: Thanks. Ryan, why 16 today. We'll start the same way we have been starting 16 don't we just go ahead around the room. If you 17 17 with initial comments by each of the objectors and wouldn't mind, you can practice using the microphone. 18 18 interested persons who would like to offer that and MR. SCOTT: Good morning, everyone. My 19 19 then Beth has a series of questions. We don't know if name is Ryan Scott. I'm the Regional Supervisor for 20 20 it's going to take a full day to discuss this issue. the Division of Wildlife Conservation, the Department 21 21 It may not. We'll see how it goes. We wanted to make of Fish and Game here in Southeast Alaska. 22 22 MR. MAISCH: Good morning. Chris sure there was ample time for everyone. 23 23 Maisch, Division Director and State Forester with the We have some new people, so why don't 24 24 State of Alaska, Division of Forestry. we go ahead and start with you and we will introduce 25 25 here in the room and then I'll check to see which MR. GRAHAM: Owen Graham, Executive Page 523 Page 525 1 1 objectors and interested persons we have on the phone. Director of the Alaska Forest Association. 2 2 MR. CLARK: Jim Clark. Old, retired Thanks. 3 MS. PENDLETON: Good morning. I'm Beth 3 guy. 4 4 Pendleton. I'm the Regional Forester and for the MS. HARRIS: Good morning, everybody. 5 5 Objection Resolution Process serving as the Reviewing Holly Harris with Earthjustice on behalf of the 6 Officer. 6 Earthjustice, et al objectors. 7 7 MR. STEWART: Good morning. My name is MS. CULLINEY: Susan Culliney with 8 8 Audubon Alaska. Earl Stewart. I'm the Forest Supervisor on the Tongass 9 9 National Forest working out of Ketchikan. I've been in MR. WILLIAMS: Austin Williams with 10 10 that job about two years. In this case, I'm working as Trout Unlimited. 11 11 the Responsible Official for the Forest Plan Amendment MR. EDWARDS: Larry Edwards, Greenpeace 12 12 staff in Sitka representing the GSACC, et al objectors. Process. Thank you. 13 13 MS. CAULFIELD: Thanks. Why don't we MS. CAULFIELD: Okay, thanks to all of 14 14 you in the room here. Now I'm going to just go down go ahead with the Forest Service staff. 15 15 the list of other objectors and interested persons that MR. FRENCH: Good morning. My name is 16 16 Chris French. I'm the director of Ecosystem Management are eligible to talk about the Wildlife Conservation 17 Coordination in the Washington Office of the Forest 17 Strategy topic and we'll see who's on the phone. 18 18 Service. Alaska Miners Association. 19 MR. HAYWARD: Good morning. I'm Greg 19 (No response) Hayward, the Regional Wildlife Ecologist. 20 20 MS. CAULFIELD: Alaska Power and 21 MS. TYE: Cathy Tye, the Inventory and 21 Telephone. 22 22 Monitoring Program Coordinator for the Tongass as well (No response) 23 as wildlife biologist on the Forest Plan Amendment 23 MS. CAULFIELD: Alaska Wilderness 24 24 Team. League? 25 MS. HOWLE: 25 MR. KIRKMAN: This is Dan Kirkman. Susan Howle,

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1 Areas in the selected alternative.

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The objections indicate concerns on both sides of this issue. Some objectors contend adverse effects to wildlife and riparian habitats will occur by allowing timber harvest and important components of the Conservation Strategy, including beach and estuary fringe, riparian management areas and old-growth reserves as well as in other areas that some objectors believe should be protected such as the Tongass 77 watersheds and Audubon/Nature Conservancy

Conservation Priority Areas.

These objectors contend that designating these areas as suitable for young-growth harvest is inconsistent with the intent of the Conservation Strategy and the protection of the resource values of the Tongass 77 watersheds and Audubon/Nature Conservancy Conservation Priority Areas.

Other objectors contend the old-growth harvest restrictions in the Tongass 77 watersheds and Audubon/Nature Conservancy Conservation Priority Areas will have a negative impact on the available timber base and harvest feasibility.

So that is my statement. As noted in the agenda, my hope is that as each of you share your remarks this morning that you'll focus on the fact that Page 532

- you're on the phone. Owen, it's my understanding just
- 2 for the record that you're speaking for the Alaska
- 3 Forest Association, Alaska Miners Association, Alaska
 - Power and Telephone for Jim Clark, First Things First
- Alaska Foundation, Hyak Mining, Ketchikan Chamber of
 Commerce, Ketchikan Gateway Borough, Governor Frank
- 7 Murkowski and the Resource Development Council.

8 With that, we'll turn it over to you,

so thank you very much.

MR. GRAHAM: Thank you. My comments are going to be slightly broader than what Beth spoke about. I'm concerned about more than just whether or not somebody cuts a few young-growth trees in the Conservation Areas. Actually I'd rather they let the young-growth trees just grow until they were mature.

Right now it looks like there's no real balance, no multiple use balance between the uses of the Forest. There's been an extreme elevation of wildlife issues to the detriment of all the other users of the Forest.

The Forest Service didn't disagree with that in 2008 when they studied their plan and said they wouldn't be able to implement it and yet they went ahead and adopted it. I've always been puzzled about that kind of reasoning, but I see it about to happen

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some contenders contend adverse effects to wildlife will occur by allowing for that limited harvest during the first 15 years in the areas that I specified and to be specific in your comments.

If you have any offer for remedy, it would be helpful to hear that. And then also it would be helpful to hear from those who feel differently from that and if you can specific in your comments and also focus around any potential remedy, that would be really helpful.

Thank you.

MS. CAULFIELD: Thank you, Beth. We're going to start with the initial comments. Owen Graham will lead off with the Alaska Forest Association.

Before we begin let me just check in with the phone. People listening on the teleconference please do mute your phones. We're hearing a little bit of background noise.

MR. LAWRENCE: Hi, this is Niel Lawrence. I think that background noise is from me. Before I leave, just let me just make sure that I hand off my five minutes to Holly Harris from Earthjustice. Thanks

MS. CAULFIELD: Niel, thank you.

Thanks for saying good morning. We appreciate that

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again when the Forest Service acknowledges that this transition won't work and yet they want to surge forward and implement it. I just don't get it.

The current Wildlife Conservation
Strategy is an amalgam of overlapping restrictions that together with the Congressional set-asides had a result of limiting development on 96 percent of the National Forest. We don't need anywhere near this level of set-asides to protect biodiversity, viability or anything else. This is just way overkill.

The 3.5 million-plus acres of old-growth reserves and the connecting corridors prevent the Forest Service from implementing its own plans to prepare viable timber sales particularly in the lowest cost, highest value undeveloped areas while the standards and guidelines in what you mentioned, Beth, the matrix lands, limit the economic timber sales in the areas that are already developed. Another million acres of those areas. It's actually about 400,000, but the matrix applies to another million acres as I understand.

The standards and guidelines have a double impact. They greatly reduce the available volume in the roaded areas and they increase the cost of harvesting in what would otherwise be a most

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affordable logging area. The end result is Forest Service gets less stumpage and the timber industry gets less wood to put to its sawmills and everybody loses. It doesn't make any sense.

The old-growth reserves appear to have been selected without regard to timber operability of the adjacent non-old-growth reserve areas and they frequently prevent logical timber harvest boundaries. This goes on all the time. I work with your Ranger Districts and they're frustrated about these inviolate boundaries that were just arbitrarily drawn on a map and it causes added harvest cost and added wind throw problems.

An example, I looked at a unit in the steelhead watershed. There's an old-growth reserve boundary that extends just a little ways below an existing road. Without the OGR, the timber from below the road could easily be yarded uphill to the existing road. Instead, someone is going to have to build a spur road up from below and yard the timber downhill, which that costs like double what it does to yarded uphill plus the cost of the road. This will greatly increase the total cost of harvesting that timber and it will result in an isolated fringe of trees just below the high road in a windy area where the oldPage 536

1 Service digs these big trenches across there to block 2 access. So the roads aren't a problem for the wildlife 3 until you start digging trenches across them.

The proposed Tongass -- or what is it, Trout Unlimited 77 set-asides. I looked at a map of those. Those are totally unnecessary. Those watersheds aren't particularly important for fish or wildlife. They mostly appear to be bands of watersheds that were designed to block access for development. They don't appear to have any real biological need for those things.

I also see a lot of wasted resources in the conservation and roadless areas. I've flown up around Yakutat and other people have and you see hundreds if not thousands of acres of recent blow-down in Yakutat. These areas are almost 100 percent blown down. A big tangled mess of criss-crossed trees and uproots. Some of them spilling into the fish streams and all of it rotting away because of these inflexible no-harvest areas that really serve no benefit.

Congress already set aside the socalled best areas on the Tongass. Many of them were handpicked and promoted by environmental groups as the best. The remaining areas were intended for multiple use, not single use set-asides. It would be much

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growth reserve trees are almost certain to blow down. 2 They're not going to benefit wildlife and they're not

going to benefit the nearby sawmill. Just a complete

4 waste because of that inviolate boundary. The Forest

Service needs to keep the flexibility to themselves to manage around problems like that. Otherwise you're not

7 accomplishing anything.

> I already mentioned wildlife in the harvested areas are doing just fine after 60 years of timber harvest. The deer, the bears, the wolves, birds, all the wildlife seemed to be doing great in the logged areas during the summers. If there is deep snow in the winter, they just walk over to either the older young growth or the old growth stands for a few months. They get along fine. There's no greater wildlife mortality that we've seen in any of the logged areas than in the wilderness areas. This Conservation Strategy is just way overkill.

Even in Ketchikan you'd see deer living in the residential areas year round. Lots of deer. They don't need big, high-volume old-growth forest to survive. Deer are very adaptable. They get along just

Most wildlife use the logging roads for travel after we build them, at least until the Forest Page 537

1 better if the Forest Service had the flexibility to go 2

in and manage these areas when you have blow-down or

3 when you have a problem with a harvest boundary or some 4

other reason. There's no sense to hamper your own

5 management ability. You're doing this administratively. 6

Nobody is telling you to do it.

I hear a lot about this high-volume big-tree forest argument. It appears to be nothing more than an attempt to make the impact of the very small percentage of the forest that has ever been harvested appear to be more significant than it is. This is an invention I think.

The industry didn't high-grade or selectively log high-volume stands. Instead, the industry back in the '50s and '60s, they were logging the most -- they were trying to get most of the operable timber adjacent to each one of their logging camps without regard to whether it was high or lowvolume timber. They tried to take as much as they could. The intent was to minimize the mobilization cost and the road amortization cost in those areas. It wasn't to go take out the highest -- we have pulp mills. We'd be happy to take low-volume defective wood.

The Forest Service told me they don't

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1 even know what the mix of high and low-volume stands 2 was for the initial 20 or more years of timber harvest. 3 This whole thing, this high-volume big-tree forest 4 thing is just an invention.

The last thing I wanted to say is I've heard a number of remarks over the course of these objection meetings about carbon sequestration. The most aggressive logging plans for the Tongass in the last 30 to 40 years amount to less than 1/10,000ths of the world's forest. It's like nothing. It's a complete joke to talk about concerns about the impacts of logging on carbon sequestration on the Tongass.

In addition, the trees we cut we don't vaporize them. We make lumber out of them and they last a long time and then the trees grow back. This whole Conservation Strategy and the idea of locking up this Forest and putting more and more people out of work doesn't make any sense at all, so I encourage the Forest Service to readdress all of that so they can actually implement their plans so that they can provide enough timber to keep the industry viable and doing that won't harm wildlife or fish or anything else.

Thank you.

MS. PENDLETON: Thanks, Owen.

MS. CAULFIELD: Thank you. Let me

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some difficulties seeing that as a wildlife treatment, but rather than having me argue about what wildlife means or any of us really I feel like we should be deferring to the people who study what wildlife means and what fish means.

So I think Holly had some comments on that to come, but I did just want to express my support for the Tongass 77 and Audubon Priority Areas.

MS. CAULFIELD: Thank you, Dan. Audubon Alaska. Susan.

MS. RUSHMORE: Thank you. Beach fringe, riparian management areas and old-growth reserves compliment each other to create a Conservation Strategy for wildlife. This is the compromise from the 1990s carried forward to the 2008 Plan and should be retained in this Amended Plan.

Timber has proceeded under this compromise taking many acres of wildlife habitat. Now, from our perspective, this is a shifting baseline to presume that a new compromise is needed. As if we have to choose between ending old growth clearcut logging in 10 to 15 years or saving these places that were already saved for wildlife.

From our perspective, the Forest Service must end old growth clearcutting and retain

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check. Alaska Wilderness League. Dan, did you have some initial comments you wanted to make?

MR. KIRKLAND: Yeah, I do, but they are very brief. I'll make hopefully less than a minute of comments here and defer the rest of my time to Holly Harris.

MS. CAULFIELD: Go right ahead.

MR. KIRKLAND: What I did want to say was I want to look at what's been referred to here as the Tongass 77, these priority salmon watersheds as well as Audubon priority lands. This seems like a very positive way of keeping people in work to me. A positive way of maintaining the unique, rare and profitable resources that draw a million people here every year and that's an ability to get out into the Forest to see fish, to see wildlife and for that fish to support other jobs as well in our commercial fishery. To prioritize these places for fish and the other kinds of jobs that we can have in the woods seems like a smart idea to me.

I believe we do have some concerns about these riparian beach and estuary components of young growth harvest in the preferred alternative with balancing commercial harvest and wildlife objectives. Even perhaps maybe the size of the 10-acre openings and Page 541

1 these areas for wildlife. That is the solution that we 2

believe you're looking for. It could be that a timber

3 industry therefor looks very different than it does 4

today. That's a transition. That's up to Forest 5 Service and industry to make it happen. We don't

6 believe it's up to conservation areas and wildlife.

They've already made that compromise.

The young growth direction purports to be going into these areas for both timber and wildlife purposes, but we can tell you definitively that we know of no scientific evidence that these prescriptions will benefit wildlife. The FEIS response to comments, the Forest Service doesn't offer any evidence or it cites to reports that when you look them up they don't support those claims.

Clearcuts of 10 acres are still clearcuts, which sets back those areas for wildlife. The only restoration method that makes sense to us is selective cuts of one to three trees that would mimic natural processes and encourage multi-story, multi-age forest characteristics. We feel strongly instead that these areas should simply be left alone for nature to sort out in the next decades or centuries to return to old growth characteristics.

However, if the Forest Service wanted

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- 1 to learn from this opportunity and gather some evidence
- 2 to support their contention that some kind of
- 3 prescription would be beneficial to wildlife, the
- 4 Agency could do selective one to three tree cuts in
- 5 some areas and leave other areas off limits as a
- 6 controlled experiment coupled with wildlife monitoring
- 7 to look at wolf and deer response to each treatment and
 - that would start to provide some of the first clues
- 9 that we're lacking here in understanding how wildlife 10

might respond to these various prescriptions. It would 11 also employ some biologists out there.

> Those are our comments and we're also letting our objection letter stand.

MS PENDLETON: Thank you, Susan. City of Wrangell. Carol Rushmore, do you have any comments you wanted to offer as initial comments at this time?

MS. RUSHMORE: Forgive me if I'm not using the right terminology. I'm going to try to explain what I'm talking about and I'm going to be more specific just because we're much more aware of our specific area but I can't believe what I'm going to try to explain isn't transferrable or happening elsewhere on the Tongass.

I hope I'm going to address your comments, Beth, but ours has to do with the Tongass 77 Page 544

- However the area that's being impacted has already been
- 2 harvested. So when you take in the green up, when you
- 3 take in the visual priority routes and you take in all
- 4 these other requirements, it's not like there's going
- 5 to be a large-scale clearcut in there. There's going

6 to be small areas as we go.

> But that's what Wrangell is objecting to is that you have removed the ability to include that area, which is on the road system, already impacted and our existing sale that could actually benefit the guys that we have here in Wrangell working right now.

So I hope I'm making sense on this because I'm really not quite sure how to explain it in the Forest Service speak, but that's our objection.

Thank you.

MS. PENDLETON: Thank you, Carol. Thank you for your focus on the VCU, which is a value comparison unit, and I clearly followed what you were talking about, so thank you for those remarks. It was helpful.

MS. CAULFIELD: Thanks, Carol. So Defenders of Wildlife, Pat Lavin.

MR. LAVIN: Hi, Jan. For initial statement purposes, I want to give my time over to Holly Harris at Earthjustice, please.

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watersheds and I think it was very misleading to a lot of folks here because the one that's very applicable to us is the T-77 Thoms Lake watershed, but it's not a

4 watershed. It's a VCU area and I don't think people 5

here understood that.

So it really needs to be clarified because not only -- if we're talking about young growth in the future, I think folks understand Thoms Lake is extremely important for the fisheries, for the other resources there, but the VCU area itself is much, much broader than that.

So they're saying there's not even going to be any old growth harvest in this VCU area. I'm not talking about Thoms Lake watershed specific, but the Tongass 77 VCU watershed area. So it dramatically impacts our Wrangell Island sale volume. The area I'm specifically talking to I think is Skipping Cow or Skipping Loop or whatever it is, I can't remember the name of it, but the creeks there don't even drain directly into Thoms Lake.

They're on that complete other side where there is drainage from the wetlands and what have you into the lake. It's not the area that's affecting Thoms Creek specifically where the fish run. I know there's all this biological stuff that affects.

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MS. CAULFIELD: Okay. We'll go right to Earthjustice. So Holly, good morning. Holly Harris.

HOLLY HARRIS: Good morning, everybody. I want to first explain, as we have through the course of this meeting, that we continue to rely on our objection and our objection explains in its totality our concerns.

Obviously today I need to focus my comments on a few isolated areas, but I don't want you to take away that we're in any way limiting our objection. That's, of course, been true over the course of the five days.

I'd like to begin with some high-level comments and then I'd like to focus on two particular areas. First, that's the integrity and the Agency's evaluation of the integrity of the Conservation Strategy and then focus more on the second growth logging in these ecologically sensitive areas.

I will caution that this is the one time in the agenda where I do intend to go over my five minutes, but as you've heard I've had some folks, partners and colleagues devote their time.

A cornerstone of the Tongass Forest Plan for almost two decades has been a reliance on

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scientifically defensible management. The Agency has convened expert panels and peer reviewers from both within relying on the expertise of the Agency but most importantly welcoming outsiders and experts from other agencies; Fish and Wildlife Service, State of Alaska, experts from academia. And relying on those expert panels and those expert opinions, the Agency developed the 1997 Forest Plan.

Most importantly, it again relied on that expertise in amending the 2008 Forest Plan. It used that science and relied on those expert opinions in deciding how to manage the Tongass and what prescriptions and what standards and guides needed to be in place to ensure we were achieving all of the desired outcomes on the Tongass.

Yet when the Forest Service confronts one of the single most important decisions of our generation, the Agency has abandoned that approach. The Agency acknowledges there is extensive scientific research since 2008 that in some cases has revealed widespread questions and concerns regarding the efficacy of that strategy, concerns regarding birds, fish and wildlife on the Tongass, the Agency refused to even consider the science. Instead the Agency offered excuses. There wasn't time, we couldn't finish fast

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Agency has proposed. They range from the Fish and Wildlife Service, the Pacific Northwest Research Station, experts across academia and even experts within your own agency.

The Forest Service apparently or is poised to make a decision to log some of the most ecologically important areas of the Forest and yet it is doing so over the objections of the scientific community and without any supporting science.

The fact is, the law is, the Agency cannot refuse to examine the scientific basis upon which you are founding your management decisions. To do so violates NFMA and because it is included in the FEIS the Agency is violating NEPA.

Let me turn now to the Conservation
Strategy. I want to be clear here that these concerns
regarding the Conservation Strategy would be a problem
even if we weren't going into second growth areas. So
this is sort of the overall management approach for the
Conservation Strategy.

When the Agency developed the 1997 Forest Plan, it drew together widespread expertise from across all aspects of both governmental science, academia. It included experts from Federal agencies and from the State. It included a peer review and

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enough if we looked at the science, it was beyond the scope of the Amendment.

And then when pushed by almost universal objection from the scientific community on the proposed changes to this Amended Forest Plan, the Agency went out and solicited the opinions of three different experts. Even those experts rejected the Agency's approach to the evaluation of the Conservation Strategy and the Agency's refusal to consider new science. Those are your own experts telling you this doesn't work.

From the beginning of the 1997 Forest Plan, the Forest Service's experts concluded that certain areas should not be logged and we could not allow road building. Those areas include from the beginning old-growth reserves, riparian and estuary areas, and the Agency's experts based those conclusions to protect those areas on science and on those expert opinions.

The Agency's decision to reverse course and now be making management decisions without the best available science is contrary to law and it renders the decision arbitrary.

I won't go through at this point the litany of experts who have disagreed with what the

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pulled together all of these experts to look at what
was in the best interest of the science -- what was the
scientific basis and then the management decisions that
needed to spring from that science.

When it came time to amend the Plan in

When it came time to amend the Plan in 2008, the Agency underwent what was called a Conservation Strategy Review. I call it you got the band back together. You got everybody back in a room and said what has developed since 1997. What new science have we learned and how do we have to modify the Forest Plan to account for that new science. What new Forest Plan prescriptions, standards, guidelines do we need to account for that new scientific understanding.

Because it's important, I want to just reference a couple of statements from the Agency itself. I remind you it's about 170 pages of a roughly five-day workshop that you all convened, pulled together all of these experts and prepared a report that's roughly 170 pages. There's a lot of supporting material as well, but I draw your attention to the approach you took in 2008 when you were last amending the Forest Plan.

 $\label{eq:continuous} In the Agency s \ own words, the \ reason \\ you did this, and I'm just going to quote a couple \ of \\$

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pieces here, central to the Tongass Conservation Strategy Review was a week-long facilitated workshop held April 10th through 14th, 2006. The workshop brought together scientists, technical experts and land managers with expertise in conservation biology and natural resource management.

The objectives of the workshop were to, one, facilitate robust discussions between an interagency workgroup and invited scientific and technical experts regarding new information attained since 1997 that may be relevant to the Conservation Strategy. Two, to generate and discuss science-informed considerations relative to the strategy.

Considerations included the need to attain additional information or conduct additional analysis regarding a scientific question or issue, the need for change to the Conservation Strategy or other investments or work.

The results of the workshop will assist the Forest Supervisor in considering the need for adjustments to the Forest Plan Monitoring Program, the Forest Plan standards and guidelines and aspects of the Conservation Strategy. The results will also guide future investments in research and management studies bythe TongassNational Forestandits interagencypartners.

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evaluation of the integrity of the Conservation Strategy.

Second, these assertions in the FEIS rely on key habitat factors being maintained, which of course is not the case. We're here to talk about the fact that you're going to open up the most ecologically sensitive second-growth areas on the Tongass to commercial logging and indeed clearcutting of up to 10 acres. Again, with no scientific base to support that management decision.

Finally, the FEIS assumes that less overall logging must mean fewer impacts to wildlife. This Forest Plan doesn't, in fact, limit old growth logging. It opens up the most sensitive areas of second growth to logging for the first time in decades. In fact, the only areas of the Tongass that have even the potential of positively appraised timber sales are the very areas that your experts have told you are key to maintaining the viability of wildlife species on the Tongass.

Finally the Agency has ignored a vast

-- it admits it is ignoring a vast body of expert and
scientific opinion that has arisen since we last
amended the Forest Plan. Science that has called into
question the efficacy of the conservation strategy and

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True to that commitment the Agency made certain revisions to the Forest Plan based on that scientific input. We fast forward to 2016 and the Agency completely abandons that approach. Instead the Agency and the FEIs says this. The Agency made assumptions. You assumed it would be okay. I'm quoting here, First it can be assumed if the integrity of the Forest Plan Conservation Strategy is maintained, there's a high likelihood the Forest Plan Amendment would continue to provide habitat sufficient to support viable, well-distributed wildlife populations.

Second, if the Forest Plan Amendment maintains the key habitat factors identified as important to maintaining viability by the panel assessments for each species or species group, then there is a high likelihood that the Forest Plan Amendment would be at least as likely as the current Forest Plan to maintain viable populations.

Let me point out at least four points as to why the Agency is incorrect in this regard. Your record demonstrates the premises upon which these assertions are based, that the integrity of the Conservation Strategy will be maintained, is in fact incorrect. I'll turn back to the fact that your own experts have told you they don't support your

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specific concerns regarding individual species. Again, that's not my assertion. The FEIS acknowledges that's what you're doing.

In making that decision to refuse to look at the new science or to even engage in that inquiry, I won't go through the litany of experts who objected to that approach, but I would like to point to at least one instance and that is the Fish and Wildlife Service. The Service expressed a specific concern regarding the Forest Service's refusal to consider contemporary science, and now I'm quoting, we also recommend that specific elements of the conservation strategy be updated with the best available scientific data and strengthened by incorporating experience from the last 20 years of management. Specifically where available information suggests the current conservation strategy is not adequate to sustain vulnerable species, end quote.

The DEIS admitted that there was all of this new science and admitted, and I quote, it may warrant an assessment of the efficacy of the original Conservation Strategy design criteria, but then went on to say that that was beyond the scope of this Amendment.

Let me be clear. This Forest Plan is

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governed by the same viability obligations and the same legal requirements under NFMA as the 2008 Plan was. It wasn't beyond the scope of your Amendment in 2008. It isn't beyond the scope of the Amendment this time around. For similar reasons, you also have a NEPA problem because you've ignored relevant information in your EIS.

The FEIS went on to say, well, maybe we shouldn't go that far. We're going to pull together a three-panel group of scientists to opine on the overall integrity of the conservation strategy. Again, these are your people commenting on your review of is the Conservation Strategy still intact or is there new science that we need to be looking at and making any necessary changes to that approach in the roughly eight years since we last saw you amend the Forest Plan.

I'm going to highlight just a couple of quotes. Let me point to Dr. Roeloff who questioned the Agency's entire approach to evaluating the ongoing integrity of the Conservation Strategy, and here I'm quoting. I apologize. I'll try to point out when there's an ellipses. I'm breaking up a large body of comment here.

My most critical comment on the evaluation strategy relates to the proposed process for

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range of scientific publications.

 $\label{eq:Your third expert, and I need to} Your third expert, and I need to a pologize, I cannot pronounce Fiona.....$

MS. PENDLETON: Schmiegelow.

MS. HARRIS: Schmiegelow. My apologies to Ms. Schmiegelow. She said it would be prudent however to evaluate whether new knowledge is available to assess the efficacy of the original design criteria vis-a-vis species and for use as a fine filter when considering the proposed amendments to the broader plan. As a fundamental principal, the evaluation should not be constrained by the parameters of the 1997 Plan as a basis for comparison if more recent information suggests that other considerations are necessary to meet species needs.

This is not the voice of the conservation community. These are your own experts telling you what you've done isn't good enough.

Let me turn now to the issue of second growth and a little bit of history. I'm the history buff. I'm the one who reads all these administrative records. The Agency's viability experts in 1997 came together and told the Agency that you needed to maintain, you needed Plan mechanisms to protect six basic components of the Tongass and I won't go through

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determining whether the integrity of the 1997 Plan is compromised. He then continues, quote, in my opinion, bootstrapping qualitative opinions on Plan performance from only three biologists or ecologists adds a false sense of statistical rigor to the outcome. He

continues, quote, I hate to be so hard on the proposed approach, but bottom line I think the Tongass needs to be more thoughtful on the evaluation process relying on

quantifiable metrics that can withstand analytical scrutiny, end quote. That's your expert.

Suring (ph) similarly challenged the Forest Service's decision to rely on the opinions of three experts. He instead recommended that the Agency, quote, produce metrics that provide measurements suitable for describing the landscape resulting from the current application of the Conservation Strategy, end quote.

He goes on to say, quote, during the last two decades other critical work in landscape ecology has been completed and published that would be of value in this review. He identifies several of these studies. Quote, additionally, since the strategy was developed, substantial additional work has been completed and published on landscape patterns of focal species included in the strategy. Again, identifying a

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all of those, but let me hit on four of those.

The Agency asked these experts will we have a high likelihood of maintaining viable species if we do these things. Those include riparian habitat protection, cultural systems that favor natural disturbance rather than, quote, large-scale short rotation clearcutting, old-growth reserves, retention of current vegetation in beach and estuary fringe and species specific standards and guides. Of those six factors the Agency is modifying four of them without scientific basis.

When the Agency was proposing the 1997 Plan, the concept of logging in these second growth areas was raised. The peer review panelists came back and firmly rejected even second growth in these ecologically important areas, and I want to be clear here, commercial logging and road building in these areas. Quote, no logging or further road building should be undertaken in the HCAs, end quote.

They offered this recommendation and I think this is an important point because they recognize that second growth can, in many instances, serve an important function for old-growth-dependant species. I'm quoting, some species associated with old growth will also be able to use second growth generally.

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Others will need second growth for dispersal between patches and some may never enter second growth, but for those species that use second growth in some way overall viability may depend on the kind, amount and spacial distribution of second growth that exists, end quote.

Again, we see a chorus of experts support this conclusion. I'm just going to quote here very quickly, thinning of second growth within HCAs and within narrow riparian and seaside buffers should not be allowed, end quote.

Quote, buffer zones along waterways and coasts are clearly important to the success of the Plan as well as the successful conservation of several species, end quote.

Quote, the whole concept of HCA as being susceptible to timber harvest violates the basic foundations of any viable meta community plan, end quote. Yet in the FEIS and the Draft ROD you fail to identify or even acknowledge any of these concerns. These are the folks, these are the experts who helped you build your Plan in the first place.

But let's move ahead to 2016. We get your proposed Plan, it goes out for review and what do we see. We see Fish and Wildlife Service universally

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very eloquently said what the Agency should have done in terms of the Conservation Strategy. Basically all that she said begs the question how did we arrive at this sorry state of affairs in the Plan Amendment process. So that's what I'm going to talk about.

The FEIS avers that the Tongass
Advisory Committee, the TAC, which was dominated by
timber industry interests, quote, honored the suite of
economic, ecological and social and cultural values
inherent in the forest. The FEIS also identifies
collaboration and litigation as factors driving the
need for the Amendment.

The former Forest Supervisor appointed 20 TAC members and alternates. Five of them, included two of the three so-called conservation representatives, were from the Forest Service's forest products cluster workgroup, an advisory body charged with developing strategies to promote the timber industry. Another five members were from the timber industry itself and a sixth was a mayor of a mill community. So that's at least 11 out of the 20 with a particular bias in that direction.

Of additional note, the conservation representative from the Nature Conservancy was a former Forest Service employer and was married then to the

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rejecting what you're doing.

I just want to check in. One minute on how long?

MS. FENSTER: 19.

MS. HARRIS: 19? Okay. Fish and Wildlife Service, let me cut to the end, concluded that your proposal, quote, seriously compromises the integrity of the Conservation Strategy. Neither the FEIS nor the Draft ROD even acknowledges this expert criticism nor any of the other experts.

The fact is time and time again from experts within your own Agency, from the architects of your Conservation Strategy, from experts across Federal and State agencies they have told you you need to look at the science in making these management decisions. You have chosen to ignore those concerns and the Agency does so at its peril.

MS. CAULFIELD: Holly, thank you. We're going to go to Larry Edwards with the Greater Southeast Alaska Conservation Community. So, Larry.

MR. EDWARDS: I'll be speaking both for Greenpeace and GSACC. Our objection speaks for itself. Holly has spoken very well for most of the points I would raise. What I'd like to do is speak to what the Forest Service did instead of doing what Holly just

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Deputy Forest Supervisor Tricia O'Connor. The TAC's

2 recommendation became the selected alternative. Before

3 that the Forest Service's so-called conservation

4 representatives voted to violate the Conservation
5 Strategy's non-development LUDs to gain second gr

Strategy's non-development LUDs to gain second growth
 volume and for the removal of at least another half

7 billion board feet of old growth over the next 15

years.

It's unreasonable to assume that the agreement of this kind and this level of logging by two conservation representatives who have significant financial relationships with the Agency and work closely with the industry. And a third such representative who was of like mind could reach an agreement that would again, quote, honor the Forest's economic and ecological values or reduce the number of citizen law enforcement actions.

I would point out regarding those financial relationships that one of these representatives is from an organization that over a period of four years had over half a million dollars in National Forest Foundation grants and the other one combining two different years had grants from that of about \$387,000, so that's very substantial.

Yet the Forest Service failed to

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establish reasonable representation for the conservation environmental community on the TAC is evident in the strong opposition to the selected alternative by all 12 organizations on the GSACC, et al, and the Alaska Wilderness League, et all, Draft EIS comments and their subsequent letters of objection. All 12 have long involvement in Tongass timber sale planning processes.

The record shows that these groups believe that the selected alternative from the TAC will perpetuate the destruction of Tongass old growth.

For the above reasons, GSACC, et al, requested in our objection and our earlier DEIS comments that you order the development of a new purpose and needs statement that reflects the broader economic and ecological needs of Southeast Alaska's residents and wildlife as reflected in significant changes since the 2008 Amendment and as necessary to be consistent with the Agency's multiple use mandate and the planning rules requirements that Forest Plans provide for ecological and social and economic sustainability.

That includes bringing the conservation strategy up to snuff because, as noted, after the '97 Plan by the all-joint statement, these were peer

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My comments will be narrow concerning wildlife species specifically. I want to thank you for the opportunity to comment and recognize that this is a challenge to be sure. As noted in our initial comments for the FEIS, we do believe overall that moving into a second growth management strategy is appropriate. For many decades the Department and the Service have worked together to protect old-growth area, old-growth reserves, recognizing the value to wildlife species.

We also have to recognize that the Tongass National Forest incorporates a variety of systems, ecosystems, watersheds, social systems and very few of them are alike. There's lots of differences, islands, mainland areas and in those systems various wildlife species are relied upon for subsistence uses, recreational uses, a variety of user groups. In that I would suggest that the term viability is something that sets a fairly low bar. We look at cooperative management and wildlife and I suggest that sustainability is a higher bar to strive for

Overall the Department recommends and we would gladly enter into this together cooperatively that additional science and research is conducted on plans for second growth management. Fundamentally, the

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reviewers of the Conservation Strategy that it wasn't adequate then and we have much more recent evidence

that Holly alluded to that despite the fact that we

4 haven't logged the ASQ that it's still not adequate.

So we need to bring it up to snuff as well as not allowing logging or commercial thinning in the component areas of the Conservation Strategy.

8 So I'll just leave it there. Thank 9 you.

MS. CAULFIELD: Thank you, Larry.

Meredith, let me check with you. Southeast Alaska

Conservation Council, did you have more remarks that
you wanted to make?

MS. TRAINOR: No. We support the comments that were made by Earthjustice on behalf of the joint objection. Thank you.

MS. CAULFIELD: All right. Thank you. So State of Alaska. Chris and Ryan.

MR. MAISCH: Yeah, thanks. I'm going to turn it over to Ryan and you can reintroduce yourself and go ahead.

MR. SCOTT: Thank you. My name is Ryan Scott. I'm the Regional Supervisor with the Division of Wildlife Conservation in Southeast Alaska with the Alaska Department of Fish and Game.

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landscape has changed. There is old growth parcels and
 tracts available and out there we seek to keep those in

place, recognizing that there's a variety of users that

have interest in those areas.

We're switching to a new management regime, to a second growth management plan. Even with the resources and the research that's available now it appears that there is a lot of work to do to understand what these changes in management approaches will be. What will be the impacts to wildlife species. We have some very high-profile species that we're all very familiar with. Sitka Black-tailed deer, Alexander Archipelago wolves, black bears, brown bears. We have bats. We have a variety of things that utilize this.

The knowledge base for understanding what the impacts, the long-range impacts to treatments to second growth forest are fairly misunderstood or poorly understood might be a better characterization.

Our initial comments were described as being outside the scope of the amendment process. I believe that legally that may very well be. However, I think that the process to move forward is going to require that. It's going to require a long-term approach to recognizing what these changes are going to be.

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In terms of monitoring, monitoring programs currently in place for the Forest Management Plan they're based largely on old growth and they're based largely on things that we've learned over time. We're going to change that dynamic through the next phase of this and those monitoring programs will need to be updated to reflect that.

Some of the specific opportunities to get into how this will move forward includes directed research to treatment options, reviewing areas that will be -- that are targeted for harvest, road building entries to places that are currently closed to entry, but it is going to take time and it's going to take some very focused energy and resources to understand

Thank you for your time. I know this is a struggle. It's a challenge for everybody. The citizens of the Tongass and all the user groups I believe would support additional research into the wildlife species and into the areas that we intend to look into for harvest.

Thank you.

MS. CAULFIELD: Thanks very much, Ryan. Trout Unlimited. Austin Williams.

MR. WILLIAMS: Thank you. Austin

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businesses that relied on these areas, so these places are not just ecologically important from a fish production issue, but they're also economically important for many local communities.

One of the things we tried to do in identifying these areas is ensure that we had representation across the Forest. There are watersheds all the way from Yakutat down to southern Prince of Wales Island and that was by intent. I think the importance of these areas is reflected in the broad support that the public expressed through the various comment periods in support of greater protections for fisheries in the Plan Amendment process, through various businesses that have spoke out in favor of the Tongass 77 and through the unanimous recommendations of the Tongass Advisory Committee.

So all of these I think present an opportunity in this Forest Plan to really help manage the Tongass in a way that puts some of the past divisiveness behind us, that recognizes that there are a broad array of uses of the Forest and that fisheries and tourism and the businesses that operate on the ground, the fishing boats that fish at the bays and estuaries of these streams are really important and are vital to the economy and well-being of Southeast Alaska

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Williams with Trout Unlimited. Thanks for the opportunity to provide comment and input now and throughout this process. I very much appreciate the Forest Service efforts on the Plan Amendment. Trout

5 Unlimited has been working on the Tongass 77 for a good 6 number of years. I was trying to think and I've

probably been saying that it's been a seven-year program for about the last five years, so it's going

9 back a long time.

The Tongass 77 is a collection of watersheds throughout Southeast Alaska that were identified through input from various State and Federal Agency experts, through scientists at the Nature Conservancy and Audubon Alaska, as well as various other stakeholders.

We took -- you know, we endeavored to identify the most productive watersheds in Southeast Alaska primarily focused on salmon production, but that often correlates as well to other wildlife species and Forest productivity generally. What we found when we took the maps that we were considering in the early stages out into communities to talk with other stakeholders that these were also the areas that

supported Southeast Alaska's fisheries and tourism

interests and that there were a huge number of

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1 and I am heartened that the Forest Service has included 2 the Tongass 77 in the Proposed Plan Amendment.

> I do have concerns about the -- I've called them a relaxation of standards and guides in the young growth pieces of the RMAs and beach and estuary fringe. I think there could be some improvements to those standards and guides. But, in balance, I think it's a reflection of these areas huge importance, the body of support that has been shown for the Tongass 77 throughout this process and over the past years and I encourage the Forest Service to maintain those protections in the final ROD.

With that, I think I'll save the rest of my comments for the discussion. Thank you.

(No response)

MS. CAULFIELD: Okay. Thank you, Austin. I think that takes care of initial comments from those that we had polled at the very beginning of the session. I just want to check on the phone if there's any other parties who have status as objectors or interested persons related to this issue, discussion of the Wildlife Conservation Strategy. Is there anyone that joined us since we did our initial polling at the beginning of the morning who has that status and wants to make some initial comments.

13 (Pages 566 to 569)

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MS. CAULFIELD: Okay. So my suggestion is that we take a 10-minute break, Beth, does that sound good?

MS. PENDLETON: Uh-huh.

MS. CAULFIELD: So let's take a 10minute break until 10:15. We'll come back and open that next discussion session with some questions from Beth. Thanks very much. We'll see you in 10 minutes. Thanks to those on the phone.

> (Off record) (On record)

MS. CAULFIELD: So we will reconvene and we're going to enter into the discussion part of this morning's topic and so turn it over to Beth for her opening on that and questions she'd like to discuss with the group.

MS. PENDLETON: Thank you, Jan. And thank you to everybody who shared perspectives and remarks around the harvest components of the Wildlife Conservation Strategy and other areas.

I realize this is a difficult subject and we've got perspectives on all sides of the issues. My interest, I have a number of questions that I would like to explore, so I would like you to bear with me.

I also acknowledge that as the Tongass

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Then finally the old-growth reserves with young-growth harvest, potentially about 1,800 acres. So just to set some perspective. This information, of course, is in the Forest Plan, but to set some perspective here.

So the first question that I would appreciate some feedback on is whether or not objectors could support modifications to the selected alternative that eliminated commercial harvest in RMAs and that is about 1,000 acres potentially available for limited young growth harvest.

HOLLY HARRIS: My apologies, but could you please rephrase that question. I want to make sure I'm understanding the question.

MS. PENDLETON: So my question is could you support modifications to the selected Alternative 5 that eliminated commercial harvest in riparian management areas. Could you support that.

MS. CAULFIELD: Austin.

MR. WILLIAMS: I'll be the first person to stick their neck out a little bit on this I guess. I think this modification to the preferred Alternative would make a lot of sense. I think the RMA, particularly the RMAs in the T-77 TNC/Audubon areas represent a very small component of the young growth

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Advisory Committee was meeting and developing their

2 recommendations there was a recognition and this ties 3

closely to timeframes around transition and a lot of

4 heated discussion and compromise ultimately realized by

5 the Advisory Committee as I discuss these very 6 particular issues in order to effect a more rapid

transition there would be a need to look at harvest in

some components of the Wildlife Conservation Strategy

in other areas. This was a very difficult discussion and deliberation on the part of that group as they

brought their recommendations forward.

So my questions, I'd like to begin the discussion with looking at some of the modifications in the selected Alternative and garner some interest on behalf of objectors of your feedback to me.

The first that I'd like to talk about and I want to just set a little stage too that we're talking about for example in the riparian management areas about 1,000 acres affected on the Tongass potentially that could be open for some limited selective harvest.

Similarly with the beach fringe, about 3,500 acres available across four development LUDs including old-growth reserves, modified landscape, scenic view shed and the timber LUD.

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1 suitable land base in the preferred alternative. As 2 you mentioned, Beth, it's 1,000 acres.

> It seems that these areas are not hugely important from a commercial timber supply standpoint. With additional research and properly designed projects I could see some management activity in these areas that was not based around commercial timber production that was designed to improve the conditions on the land or meet some other noncommercial management objective, but ultimately these areas are a hugely important area for fish and wildlife and for the ecology of the landscape and are quite small from a timber supply standpoint. So I think it would make a lot of sense to modify the preferred Alternative as you suggested.

MS. PENDLETON: Thank you, Austin. Chris.

MR. MAISCH: Yeah, thank you and good morning to folks here again. I'll just speak briefly to this point. As a member of the TAC and the State participation in the TAC, I would stay with the recommendation that the TAC made on this topic. As was just outlined, this is a relatively insignificant amount of acreage but yet a very important part of potentially accelerating the transition.

14 (Pages 570 to 573)

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You'll recall Eric's one-to-one comment last week talking about for every piece of young growth we can bring forward sooner, that means one less piece of old growth that has to fill in the deficit from a volume side.

I also wanted to talk a little bit about the Conservation Strategy and when it was first put into place. You might recall in '97 the allowable cut was about 267 million on the Forest, 2008 248 million, today potentially roughly 46 million. That's about a five-fold decrease in the amount of harvesting. When that Conservation Strategy was envisioned, it envisioned that same level of old-growth harvesting continuing into the future.

That was definitely one of the things the TAC made some discussion and some consideration about. Unfortunately much less harvesting gives us, I think, a little more flexibility in how we apply the Conservation Strategy across the Forest.

Also co-intent was one of the key pieces in all these three areas that you just mentioned and that was a key part of the TAC discussion is that we had achieved both objectives for the original intent of those areas. We weren't disregarding that they were established for some very specific reasons and it was

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- Agency then needed to go evaluate the science, listen to its experts, listen to outside experts and see what could be accomplished. That's the piece of the equation that you missed, so that's where I think we're finding ourselves struggling with this, is the lack of a scientific foundation for those management decisions. So I want to make sure that's clear.
- Let me touch just briefly on the comments that Chris made. If you're going to abandon the Conservation Strategy and if that, as Chris has suggested, you know, was sort of a relic of an earlier era, then you're in completely uncharted territory. We under you are continuing to maintain or purport to be maintaining your allegiance to that conservation strategy as a means of fulfilling your obligations under NFMA and the FEIS suggests you're continuing to do that. If the Agency's position is it's abandoning that structure, then we have a hole host of other problems.

Then let me touch briefly on this idea of co-intent and one of the challenges of opening up commercial harvest. I talked earlier about the importance of these areas. It's not a numbers game. It's not because this is a small number of acres. It's because of the ecological importance of these areas.

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out intent to accelerate via harvest the characteristics that those areas represented. So it would depend a lot on the prescription that was written for those areas.

It's really not a lot of acreage as you pointed out, Beth, so it's not that big of an issue for us in terms of the acres affected, but nonetheless this is not an easy thing to do, this transition, so every piece of wood that can be brought under management is important. So I'll leave it at that. Thank you.

MS. PENDLETON: Thank you, Chris. Any other perspectives. Holly.

MS. HARRIS: Thank you very much. Beth, let me take these in order. In answer to your question, yes, we would be supportive of eliminating commercial logging in riparian management areas.

I want to touch just briefly on three points. We talk about the TAC making recommendations. What we fail to see here is the TAC making recommendations and then the Agency engaging in a scientific analysis of whether we could have moved forward with those recommendations. We went straight to let's move ahead with the Plan. That's what's missing here.

So the TAC made recommendations. The

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- The scientists knew from the beginning that we were
- 2 talking about some small acreage here. We'll use
- 3 Riparian Management Areas here as an example. They
- 4 weren't focused on the number. They were focused on
 - the ecological function that those areas provide.
 - That's what the scientist wanted to see.

So it isn't as simple as a numbers game. Ah, it's only 1,000 acres. That's not what your scientist said, that's not what your record says. These areas were important because of the ecological function they provide regardless of how many acres there are and your conservation strategy depended on those areas.

I would just recommend -- again, I fall back on this explanation of the TAC made recommendations. Many of those we would be fully supportive of, others over the course of the last several days we've explained that we don't agree with.

Let me point out on commercial harvest in riparian areas your record here, Sheila Jacobson, a Forest Service biologist, comments and I quote, I believe the TACs recommendations are somewhat contradictory where they state in their recommendations, and she's quoting, the TAC recommends

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co-intent management activities that advance the stages towards Tongass old growth conditions while creating commercial timber byproducts, end quote. That's exactly the problem we've got.

They came up with a recommendation, but we needed the science to then say is this possible, can we do this, and that's the piece of the equation that's missing. As you have just jumped ahead over the science to adopting your Plan, that's exactly the kind of fallacy and thinking that is highlighted.

So, yes, not allowing commercial logging in Riparian Management areas would be a dramatic improvement and we would be supportive of that decision.

MS. PENDLETON: Thanks, Holly. Any other perspective. Susan.

MS. CULLINEY: Yes, I'll dovetail on that to say that Audubon would be supportive of eliminating commercial harvest in RMAs, but conditionally, a little asterisk there, that these areas work together with the beach and estuary fringe and the old-growth reserves as complimentary areas to create that strategy. So I'm trying to anticipate what the next questions here are. If you're going down the line and chopping up these areas, wouldn't make sense Page 580

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MS. CAULFIELD: Thank you, Tony. Anyone else? I see Holly's hand, so Holly.

MS. HARRIS: Just briefly. I want to make sure I'm not misunderstanding your question, Beth. When you say eliminating commercial harvest, not allowing the logging, I'm assuming there you're also including road building, so we would have no commercial activity whatsoever, logging or road building, within riparian areas or are you anticipating road building?

MS. PENDLETON: So it would be any activity that's not suitable for timber production, so the associated activities.

MS. HARRIS: Understood. Thank you, Beth. And just to echo one comment. Obviously those areas where you're aimed at something other than commercial logging, I echo the comments from Audubon and TU.

MS. PENDLETON: Thank you, Holly. MR. EDWARDS: Yeah, Larry Edwards. Like I say, I agree with my environmental colleagues here

MS. PENDLETON: Okay. I think we've exhausted that one. So let me proceed to my second question. I realize for some of you you've already weighed in on this one, but could you support

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modifications to the selected alternative that limited 2

young growth harvest in Riparian Management Areas to

commercial thinning.

4 MS. CAULFIELD: Holly. 5 MS. HARRIS: The answer there on behalf 6 of the Earthjustice objectors, et al, is no. The

7 Agency's record does not support that position. The 8 lack of scientific evidence upon which you would be

9 basing that management decision, the lack of scientific 10 evidence would render such a decision arbitrary. You

11 don't have the evidence before you to make that 12 decision. Given the lack of evidence we would not

13 support that decision. Again, retaining the integrity 14 of the Conservation Strategy would be our 15 recommendation.

Thank you.

MS. CAULFIELD: Thank you.

18 MR. EDWARDS: Larry Edwards. I agree 19 with what Holly said.

> MR. MAISCH: Thank you. I just wanted to once again stress the need to remain flexible in your approach. This is new ground moving into the young-growth management and you need to test how that management is going to work and develop appropriate prescriptions and strategies for managing various

to us from a habitat wildlife conservation standpoint.

MS. PENDLETON: Thank you, Susan. I will be exploring some other areas as well, so appreciate your remarks. Are there others who wish to weigh in with a perspective.

MS. CAULFIELD: Beth, let me go ahead and just check on the phone if there are objectors or interested persons on the phone who would like to respond to this question that Beth had asked regarding whether you could support modifications to Alternative 5 that would eliminate commercial harvest in the Riparian Management Areas.

MR. LAVIN: This is Pat. I guess in the interest of time I won't repeat arguments that others have already advanced and just say that, yes, Defenders would support that.

MS. CAULFIELD: Thank you, Pat. Anyone else on the phone.

MS. RUSHMORE: I'll add what Chris Maisch had said is what Wrangell would support.

MS. CAULFIELD: Thank you, Carol. Anybody else on the phone.

MR. GALLEGOS: This is Tony Gallegos from Ketchikan Indian Community and they would also support that as well.

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types, as Ryan spoke to, research is a critical piece of that and appropriate monitoring and we would definitely support efforts to increase the amount of research and monitoring that's occurring in the young growth parts of the Forest.

I do want to remind folks that roughly a half million acres have been cut on the Tongass that would be considered young growth at this point. In the development LUDs that we do have, we're down to around 270,000 acres. So you could argue essentially that almost half of the young growth that has been cut have been placed in off limit LUDs for one reason or another.

We're really down to the last bit of forest that we can manage intensively to try and have a viable industry and this was obviously a compromise in the TAC. To answer your question specifically, thinning would be acceptable. I think there's probably other types of prescriptions that could also be acceptable.

Thank you.

MS. PENDLETON: Thanks, Chris. Any other perspectives. Yes.

MS. CAULFIELD: Let's check with the phone again.

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areas work together as a conservation strategy.

MS. CAULFIELD: Austin.

MR. WILLIAMS: I think I'm going to make a slightly different comment and maybe risk being more broad than you asked, Beth. I think with regard to the RMAs, fringe and OGRs I think these are hugely important areas.

I didn't speak up regarding your question about pre-commercial thinning because I think Trout Unlimited is open to probably more management activities than a number of the other commentors here, but I think the devil is in the details and it comes down to what those prescriptions look like.

I think opening them up, any of these areas, to commercial thinning without any additional discussion or standards and guides would be problematic, but I could definitely see a scenario where in each of these areas there could be projects that are designed to meet a land management objective that retained some of the flexibility that Chris Maisch has spoken to that have some byproduct wood that is beneficial for restoration activities, for our instream work.

Sourcing wood is often a problem and I think there would be value to using management

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(No response)

MS. PENDLETON: Okay. Not hearing any, I'm going to move us on to the next question. Could you support modifications to the selected alternative that eliminated young growth harvest in the old-growth reserves? This is about 1,800 potential acres.

MS. PENDLETON: It's 1,800.

MS. CAULFIELD: Thanks for the clarification. Anyone who has a response to Beth's question on this point. Holly.

MS. HARRIS: Yes, the Earthjustice, et al, objectors would support eliminating commercial harvest of second growth in the OGRs. Not only do we support it, it's what your record suggests you have to

MS. PENDLETON: Thanks, Holly.

MR. EDWARDS: GSACC, et al. o

MR. EDWARDS: GSACC, et al, objectors would support that as well.

MS. PENDLETON: Thank you, Larry.
Susan.

MS. CULLINEY: Yeah, just reiterating supportive especially in concert with how all these

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activities in these areas to source wood for restoration projects. I think there's a number of other things that could go on in these areas as well and I think it comes down to the specific prescriptions and standards and guides that are allowed.

If we open these areas up to commercial thinning, I would have concerns, but if there was some additional language to specify what types of activities, what types of goals could be implemented by projected in these areas, I think — I guess what I'm saying in a roundabout way is the TU is open to management activities in some of these areas that are based on sound science that have legitimate wildlife goals that might also produce some timber for various limited uses. If the goal is to produce commercial timber, end of sentence. We're going to have issues. But we are open to a more broad array.

MS. PENDLETON: Thank you, Austin. Chris.

MR. MAISCH: Thank you. I wanted to follow up. That's that co-intent piece again is what you were dancing around. That was the term at least we used in the TAC, Austin. I think the other example you might have and perhaps you might want to quote some of the science that's been developed around the spotted

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owl programs in Pacific Northwest where they did do commercial thinning to restore old growth characteristics, function and structure by using thinning strategies to help return the old growth characteristics faster to those stands than otherwise would have occurred naturally, so much along the same lines Austin is talking about.

Also it can be a problem sourcing larger wood for use in restoration projects. I think again flexibility, flexibility, flexibility. Thank you.

MS. PENDLETON: Thank you, Chris.
MS. CAULFIELD: This is Jan. Let me check on the phone if you're an objector or interested person with a comment.

MR. GALLEGOS: this is Tony Gallegos with Ketchikan Indian Community and I tend to be in alignment with Austin's comment. One of our big concerns is just to protect cultural resources in areas where we think there could potentially be impacted and significant monitoring by Forest Service personnel to prevent any damage while they're engaging in these thinning activities is just crucial.

MS. CAULFIELD: Thank you, Tony. Others on the phone who have a response to this

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Service, you have heard from some of the architects of your Conservation Strategy and your wildlife viability experts over the years. They have consistently suggested that you should not be opening 10 acres. That is not advancing wildlife habitat. That is advancing a sole goal of commercial timber and we should not be doing that in these ecologically important areas.

So not only should you not have 10 acres, you should be reducing that and not allowing clearcut in these areas whatsoever.

MS. PENDLETON: Thank you, Holly.
MS. CAULFIELD: Susan from Audubon
Alaska

MS. CULLINEY: Yes. I think reducing that size of clearcut would be beneficial. The question then remains what size is appropriate and that's where we lack that scientific understanding. From our perspective, the right solution here is to try to mimic those natural phenomena and that would include those selective cuts of one to three trees and again looking into how does that cause a wildlife response. Is there a positive response.

And as Austin was talking about, using some of these opportunities to look into -- yeah,

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question for Beth.

MR. LAVIN: Pat Lavin at Defenders and the short answer is yes. I think Holly spoke to the reasons for that. Not any disagreement with Austin's position either. That sounds workable as well.

MS. CAULFIELD: Thank you, Pat. Others.

(No response)

MS. PENDLETON: Okay. The fourth part to this question. Actually I've got a fifth part to it. Could you support modifications to the selective alternative that reduced the size of created openings. Currently they're limited to 10 acres. I'll restate that. It's up to 10 acres. Thank you, Earl.

MS. CAULFIELD: Holly.

MS. HARRIS: In response to the size of the openings, not only should you reduce the 10 acre, your record suggests you have to. Scientific communities made it clear that you have no basis upon which you have determined a 10-acre size is appropriate. I can run through a litany of experts who have opined on this and basically asked you time and again what is the scientific basis for your 10-acre clearcutting. The fact remains there is none.

You have heard from Fish and Wildlife

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controlled experiments to understand how wildlife is responding to these various methods would be beneficial and also help carry over towards future management of these areas.

MS. PENDLETON: Thank you, Susan. I think, Ryan, you wanted to comment.

MR. SCOTT: Thank you, Beth. Just real briefly. Ten acres, eight acres, three acres, whatever it might be, it's certainly not necessarily a numbers game. It's about looking at where those openings will be created. You truly have to get down to the details and consider things like connectivity between various parts of the landscape. So it's just adjusting the size. I frankly don't have a comment on that. It's more about watching where those openings will occur.

MS. PENDLETON: Thanks, Ryan.

MR. EDWARDS: Larry Edwards. I'd like to echo what everybody said so far including Ryan. It's not just a matter of reducing the size of openings. It's a matter of the scale, what you're trying to accomplish. If it's going to have a substantial impact on the transition, I think even if you're using the one-quarter to one-half acre openings, which is just taking a few trees, that most of the scientists have recommended, if you're doing that on a

Page 590 Page 592 1 scale that's going to matter, it's going to be a huge 1 yes. 2 impact. So I think we still have a problem and I think 2 MS. CAULFIELD: Anyone else on the 3 3 our position is that basically you just need to stay phone with a response for Beth on this specific 4 out of these Conservation Strategy areas entirely. 4 question? 5 MS. PENDLETON: Thank you, Larry. 5 (No response) 6 6 Chris, did you have a comment. MS. PENDLETON: Thank you for your 7 7 MR. MAISCH: Yeah, I was just going to input. A somewhat related question..... 8 8 add to what Ryan had commented. Again, just to MR. EDWARDS: Could I make one further 9 reinforce some comments from last week about allowing 9 point? 1.0 10 your professionals with their education and experience MS. PENDLETON: Yes. 11 to make the kind of decisions we're talking about here 11 MR. EDWARDS: Larry Edwards again. 12 12 It's not just a matter of what you're taking, it's also in these areas. 13 13 a matter of access. The smaller you make these Thank you. 14 MS. PENDLETON: Thank you, Chris. 14 openings, the more they're going to be scattered around 15 15 Holly. and access becomes a huge part of the impacts. 16 MS. HARRIS: I just wanted to echo 16 MS. PENDLETON: Thank you, Larry. So 17 17 Ryan's comments. These areas were initially set aside somewhat related, and Susan you touched on this in some 18 18 in large part because of connectivity. That was the of your remarks. I want to focus on the connectivity 19 19 purpose we wanted them to serve. That's what your piece for a minute, which has been identified by 20 20 experts wanted you to maintain. I echo Ryan's several objectors as being a very important issue. So 21 21 concerns. We're arguing around the wrong question when I want to dive a little deeper around the spacing and size of openings. What level size and spacing of 22 we're talking about the size of clearcuts. 22 23 23 Those efforts that are aimed at natural and man-caused disturbance would objectors find 2.4 improving habitat based on science, but these areas 24 acceptable to maintain connectivity for species. 25 25 were supposed to be maintained for connectivity and MR. EDWARDS: I've got a question, Page 591 Page 593 1 opening that to an intent of commercial logging puts 1 Beth. Are you speaking generally or particularly to 2 2 those two quite frankly on a path of conflict. So I OGRs, RMAs and beach fringe? 3 would agree that maintaining connectivity as you have 3 MS. PENDLETON: I am speaking to the 4 4 over the course of the last several decades should components of the Conservation Strategy, so they would 5 continue to be in the forefront. 5 include the RMAs, the beach fringe as well as the old-6 MS. CAULFIELD: Thanks. 6 growth reserves. So all three components. 7 7 MR. EDWARDS: Larry Edwards again. I'd MR. EDWARDS: So those specific 8 8 just like to suggest that for purposes of components and not the strategy generally. 9 9 experimentation we don't necessarily have to be doing MS. PENDLETON: Correct. Holly. 10 10 that in these conservation areas. There's a lot of MS. HARRIS: Good morning. Holly again 11 11 other second growth around where we could be doing with Earthjustice. Beth, I think -- I feel like I keep 12 12 saying the same thing and I apologize for being 13 MS. PENDLETON: Thank you, Larry. 13 repetitive. Your management decisions need to be based 14 MS. CAULFIELD: This is Jan. Let me 14 on the best available science, so I don't think we can 15 15 lump all of those together. We have different check on the phone. Are there people on the phone who are objectors or interested persons who would like to 16 16 considerations for each of those areas. 17 17 response to this question and again it is could you As I've mentioned and others they work

19 (Pages 590 to 593)

in concert to advance the conservation goals of the

Tongass. So we can't lump those all in together and

recommendation to you is to base your management

decisions on science and we haven't seen that from you

folks from Fish and Wildlife Service have said when

I will remind you of concerns that

suggest that we can treat them all the same. My

Others on the phone.

support modifications to the selected Alternative that

with KIC. Yes, a size reduction if appropriate

scientifically for wildlife habitat we would support.

MR. GALLEGOS: This is Tony Gallegos

MS. CAULFIELD: Thank you, Tony.

MR. LAVIN: Yes, Pat at Defenders, also

would reduce the size of created openings.

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you're talking about managing in these areas. I quote, 2 we also recommend openings be limited to two acres or less to maintain hunting habitat for goshawks and 4 provide thermal cover for deer.

> We recommend that the selected Alternative limit young growth treatments to actions that maintain or improve wildlife habitat in beach and estuary fringe forests. Again, we have different considerations depending on which of those areas we're talking about.

I highlight Fish and Wildlife Service just as one example. I won't go through all of them. But your record needs to support those management decisions with regard to each of those areas and then ultimately how they all work together to maintain the viability of species across the Tongass and ensuring that they remain well distributed in order to fulfill your obligations under NFMA and obviously that analysis then needs to be provided in an FEIS to maintain or to fulfill the Agency's NEPA obligations.

MS. PENDLETON: Thank you, Holly. Chris.

23 MR. MAISCH: Thanks. Chris again here. 2.4 In our discussions in the TAC this was something we talked about a fair amount. Of course the primary 25

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and second growth on the Tongass in such a way as to ensure the continued viability of these species is your substantive obligation.

MS. PENDLETON: Thank you, Holly. Any other comments, perspectives. Susan.

MS. CULLINEY: As far as what it might look like for the space and size of openings for increasing wildlife characteristics, I would refer the Agency to the May 12, 2015 letter from a scientist to Jason Anderson. It goes into some of this discussion that we're having and also identifies some very knowledgeable people, scientists who would I think be in the best position to provide this kind of information. That is appended to our Audubon Alaska comments on the DEIS, so it's available on the record. Thank you.

MS. PENDLETON: Thank you, Susan. Larry.

MR. EDWARDS: I'd like to echo what Holly said. Regarding the question on spacing and size, I just think we shouldn't be doing the stuff in those components of the Conservation Strategy at all. Thank you.

MS. PENDLETON: Thank you. MS. CAULFIELD: Let me check with

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interest here is whatever the restoration activity is 2 and the type of area that you're entering, but one of the key things in size and spacing was also the 3 4 potential operability and economics of that from the commercial piece.

> One thing we talked about if you have sited next to a unit like this, a larger regular harvest unit, it can help carry the cost, but you overall increase the volume that's derived from a specific sale. Really in this transition it's about volume and about maintaining enough volume to maintain a viable industry.

Again, I'll spring back to the flexibility piece. It's site specific like Ryan was talking about where you put openings, how you design the openings. You've got to keep economics in mind as well as the restoration activity if you're going to do that. I'll leave it at that.

Thanks.

20 MS. PENDLETON: Thank you, Chris. 21 Holly.

> MS. HARRIS: Very briefly. I do want to remind the Agency that separate and apart from economic considerations the duties under NFMA, the substantive obligations to manager habitat, old growth

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1 people on the phone. Anyone on the phone with a 2 response to Beth.

> MR. GALLEGOS: Tony Gallegos, Ketchikan Indian Community. Just one that I haven't heard mentioned that needs to be taken into account and is very much a concern to the tribe is access to these areas after the logging activity has occurred to provide additional subsistence resources within the Forest for hunting, gathering, trapping, traditional tribal customary uses of the Forest.

MS. CAULFIELD: Thank you, Tony. Anyone else on the phone who would like to speak.

(No response)

14 MS. PENDLETON: One more, Holly. 15 MS. HARRIS: I just want to make sure 16 I'm clear. When you were asking about this not to the 17 extent it's commercial logging, if that's the

> motivation to get into these areas, I think I made that clear earlier. I wanted to make sure there wasn't any confusion there. I'm thinking in terms of openings for things other than a commercial enterprise. So habitat restoration, habitat improvement, what are the right sizes, spacing, connectivity concerns. Again, I fall back on let's go look at the scientists and have the

smart folks in the room give you the information you

20 (Pages 594 to 597)

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1 need to make those management decisions.

MS. PENDLETON: Thank you. Yes, Frank.
MR. BERGSTROM: Frank Bergstrom, AMA.
I just wanted to make sure you guys, and I know you do,

think about the engineering. That's just one word that hasn't been used so far. There's economics, that's true, but engineering is applying science to solving problems, so you've got to consider what you can do and

9 at what cost.

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MS. PENDLETON: Thank you, Frank. So I'm going to move us on in light of the discussion on those potential modifications to the four components that we discussed in the selected Alternative. Again, that would be eliminating commercial harvest in RMAs, limited young growth harvest and Riparian Management Areas to commercial thinning, eliminating young growth harvest in the old-growth reserves and reducing the size of created openings.

So keeping those in mind in your responses to those questions, could you support the delay in transition that may occur as a result of making one or all of these modifications? Owen.

23 MR. GRAHAM: Yes, I support delay in transition

MS. PENDLETON: Others who wish to

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not support continuing the destruction of Southeast Alaska's forests.

I've said this before. We've moved on and the region now depends on industries that depend on maintaining that old growth; tourism, fisheries, recreation, et cetera. So, no, we would not support delaying the transition. It needs to happen faster and the Agency needs to have looked at what that would look like.

MS. CAULFIELD: I see Larry and then

Jim.

MR. EDWARDS: Larry Edwards. Yeah, I think Holly is absolutely correct and I think this goes back to the announcement that was made at the May 2010 Tongass Futures Roundtable Meeting in Kake where the Agency announced that it needed to make a rapid transition out of old-growth logging.

As it's played out through the work that the TAC did, the numbers and the timing just don't add up, so that kind of transition doesn't work, so we need a different transition and it needs to be pretty much immediate at this point because we're well beyond rapid already. We're six years beyond that announcement and we can't delay any further.

MS. PENDLETON: Thank you, Larry. Jim.

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comment. Holly.

MS. HARRIS: Again, Holly Harris with Earthjustice. No, we would not support that. The Agency needs to transition out of industrial scale oldgrowth logging for a whole host of reasons that are separate and apart from whether second-growth logging ever comes online. We urged the Agency continuously over the last several years to look at what that might mean. Look at a different timber industry. Look at one that is not export-driven, that doesn't have us clearcutting thousands of acres and shipping it out of Alaska.

The Agency didn't listen to us and didn't conduct that analysis and we wish you had because maintaining a viable industry could have looked a whole lot of different ways and your EIS should have looked at that and looked at the ecological consequences and the tradeoffs and explain those to the public.

The lack of analysis here leaves everyone without the necessary information. So, to be clear, the Agency needs to end old-growth logging because there is an ecological imperative to do so because the social license upon which you have been clearcutting the Tongass has ended and the public does

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MR. CLARK: Holly has made the case this morning from an opposite point of view that we've been making. That is that the FeIS and the Draft ROD are insufficient and they need to be redone, so therefore we do support a delay in the transition.

Let me go through why. If you're going to transition to young growth, you've got to transition to where the young growth is. The oldest of the young growth is in the riparian and in the beach fringe areas because the folks that logged first came in with the A-frames and logged from the beach and that's where the oldest of the young growth happens to be.

I think Holly has made it clear that if you proceed with the program you've outlined that Earthjustice will bring an action and the environmental community here will bring an action because the science is insufficient. Again, I think over the last couple of days folks that are interested in development of the Tongass have shown that there are numerous gaps in the record. So we need an SEIS.

Let me just point to how this has been done before. In 1979 the Tongass Plan was the very first Plan developed under the National Forest Management Act. It was adopted pretty much whole cloth in ANILCA in 1980. A that time the allowable sale

21 (Pages 598 to 601)

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1 quantity was 450 million board feet.

In 1989, the Forest Service was going to update the Forest Plan. It was the 10-year period. There had been a five-year review in 1985 and in 1989 there was the intent to press forward with the update of the Plan.

It was delayed because of the Tongass
Timber Reform Act in 1990 and the changes were made by
Congress that reduced the allowable sale quantity and
the Forest Service came up with a Draft Record of
Decision in 1992, but there were the wildlife concerns
that we hear over and over again no matter how much of
the forest is left.

As a consequence, a new Regional Forester named Phil Janick came here who had been the wildlife biologist for Region 10 before being named Regional Forester. From 1992 to 1997 Plan there was a Federal Advisory Committee that was put together on wildlife that made recommendations that informed the 1997 Plan.

The 1997 Plan was overturned in the NRDC case in 2005 for things having nothing to do with the Plan other than that the Forest Service had failed to describe the amount of timber that it was going to harvest and it was the Brooks report that created some

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is to step back, do the work necessary to show where you're going to get the young growth, show how much it's going to cost, show where the investment is going to come from.

Rather than go through years of litigation about this it would be better to step back and do the work to provide the science that's needed to support moving to young growth. This process has essentially moved too fast as illustrated by the fact that in 1989 we delayed it essentially from 1989 to 1997, various reasons for it, but putting in the science to support the wildlife impact was a five-year proposition from 1992 to 1997.

So for those reasons we support delaying the transition and moving to an SEIS that would build on what you've done so far and fill in the gaps.

Thank you.

MS. PENDLETON: Thanks, Jim. Larry.
MR. EDWARDS: Larry Edwards. The
problem with the direction that Jim is suggesting
though is that you don't have the science to support
the program that you're pursuing right now regarding
old growth, so the whole thing collapses.

MS. PENDLETON: Thank, Larry.

Page 603

confusion and it was put back and the 2008 Plan merged, which called for adaptive management.

Holly has mentioned that the 1997 Plan and the 2008 Plan were based on science and she has pointed out this morning why the proposed plan to young-growth management is not based on science.

In 2010, when the Forest Service was told by the Secretary of Agriculture to proceed immediately to move to young growth, the Forest Service here I think very courageously, and I've seen the emails. We've gotten them under a Freedom of Information Act request. Very courageously pushed back and said that won't work and pointed out a number of reasons why, including the 2010 Economic Study that was made public and that study showed that without a substantial investment in pre-commercial thinning you couldn't move forward with any industry or a sufficient volume to support an industry.

The existing ROD repeats that the timber right now is not economic or marketable. Page 10 of your ROD. So from either side, if you're going to transition to young growth, there has to be the idea of going where the young growth is. If there's not the science to support where the young growth is then you need to do what the Forest Service did in 1992 and that

Page 605

MR. CLARK: But Holly just said that the 2008 Plan was based on science, so I'm confused.

MR. EDWARDS: I don't wholly agree with that. I mean they did some science, but it's got a lot of problems with its science underpinnings.

MS. PENDLETON: Go ahead, Holly.

MS. HARRIS: Just very briefly. Jim made some assertions regarding Earthjustice and why we're here today. Let me be very, very clear. We're here to engage the Agency. We are here in the hopes that we can convince you to adopt a Forest Plan that brings a more rapid end to industrial scale old-growth logging. And we're here to make sure that we've done everything we can to engage the Agency to share our concerns, to share the concerns of our partners and we urge you to listen to us and to hear those concerns and we appreciate the opportunity that you've provided for us today.

Thank you very much.

MS. PENDLETON: Thank you, Holly. Any other comments or perspectives relative to this question? If not, I do want to move on.

MS. CAULFIELD: Let me check with folks on the phone and see if there's anything additional. Again, the question is with consideration to some of

22 (Pages 602 to 605)

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the earlier questions that Beth asked earlier, keeping those in mind, could you support the delay in transition that may occur as a result of making one or all of those types of modifications within the selected Alternative.

MS. RUSHMORE: Hi, this is Carol Rushmore. We would absolutely support the delay. There is a lot of public support in this region to continue harvesting of old growth as well as in the long-term transition to young growth. We have moved on to a different type of industry. We have been forced to move on to a different type of industry.

What is so important is that the communities have diverse economic opportunities in order to thrive. Folks in this region do not have the national, financial and economic engine behind them to don this process and to participate. As much as we've had to follow it here locally as a government agency.

If you're only going to focus on the young growth, then show me the timber. If you can't do that, then the Forest Service should still be providing old growth to businesses until that time happens.

Thank you.

MS. CAULFIELD: Thank you, Carol. Is there anyone else on the phone with a response to that

timber supply for these dependent communities and for the industry.

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I guess that's enough. Thanks.

MS. CAULFIELD: Thank you, Owen.

MS. PENDLETON: Thank you for sharing your perspectives with regard to modifications on the selected Alternative. So in light of the perspectives that you have shared with regard to eliminating commercial harvest and RMAs, limiting young growth harvest and RMAs to commercial thinning, eliminating young growth harvest in the old-growth reserves, and reducing the size of created openings, how would you offset the loss of young growth volume if one or all of these modifications to the selected alternative occurred? So I'm looking for some of your creative ideas.

Frank

MR. BERGSTROM: Cut more first cut. Old growth you call it.

MR. CLARK: Let me just ask a question.

Do you assume that the young growth timber is economic or can we, for purposes of answering your question, assume that it's economic or not?

MS. PENDLETON: So it would be helpful to me if you would qualify your response, Jim, with

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question about delaying the transition.

MR. GALLEGOS: Tony Gallegos, Ketchikan Indian Community. It's been argued that it should be shortened, should be extended. I don't see at this point what has been recommended is sufficient. I'm going to say more than sufficient for the transition. So trying to actually extend it I don't think is warranted at this point.

MS. CAULFIELD: Thank you, Tony. Anyone else. I see Owen here in the room.

MR. GRAHAM: I keep hearing a lot of different people talk about science and the scientists should make all the decisions, but this whole transition thing is not science, it's a political decision by a political appointee to abort the tradition of the Forest Service of growing these trees to maturity, which is 30 or 40 years away from now. It's not a science-based decision that the Secretary is pushing.

We need to be talking about more than

just what's the absolute best thing for wildlife and fish in the eyes of some biologist. We need to be thinking about a multiple use forest and the Forest Service keeping management flexibility so that they can manage to support a lot of different uses, including a

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regard to whether or not it's economic or not, so that would be helpful. Thank you.

MR. CLARK: Well, if the timber is not economic, then it's not going to be harvested. There were four requirements that conditionally approved the 2008 Plan which are not discussed in the FEIS or the ROD and there are two things that are important. One is that the timber be economic and, secondly, that there be sufficient timber for an integrated industry, which means dealing with the pulp logs and utility logs as well as the saw logs.

One of the reasons we need an SEIS is because the transition plan as written doesn't deal with those factors. You can change the policy, but you need to identify the policy being changed and explain the reasons for doing it. If you're going to provide transition timber that's not economic, you need to explain why that's an acceptable idea and give the public a chance to comment on it.

If you're going to produce timber that's economic, then you need to address the issue that you raised in the 2010 economic report, namely to make it economic you're going to need substantial investment in pre-commercial and commercial thinning.

So those are all issues that would need

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to be addressed before one could sensibly answer your question.

MS. PENDLETON: Thank you, Jim. Chris.

MR. MAISCH: Yeah, it's not an easy
question. I'm assuming it's just specific to young
growth. It gets back to the one-for-one that Eric
talked about, but if you really restrict it just to
young growth, you'd have to really consider some
different options. I mean one thing you might think
about, we couldn't talk about this in the TAC, but
would be a young growth management overlay that would
potentially have a different set of standards and
guidelines. It would be more specific to timber
development since this is the last piece that we're
going to be able to manage.

So you might look at opportunities to really aggressively manage this 270,000 acres of young growth to make the transition be successful. So that's in the context if it's a young-growth-only question you're going to have to do something different with the young growth that's available.

MS. PENDLETON: The focus of my question is really specific to young growth.

MR. MAISCH: That's what I thought. Thank you.

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offsets. Thank you.

MS. PENDLETON: Thanks, Larry.

MS. CAULFIELD: Let me just check with people on the phone. Again the specific question that Beth has asked is how would you offset the loss of young growth volume if one or all of the types of modifications to the components of the Wildlife Conservation Strategy Beth had addressed earlier if those modifications to the selected alternative occurred. So how would you offset the loss of young growth volume if any of those modifications to the selective alternative occurred.

Anyone on the phone with a response to that for Beth.

(No response)

MS. CAULFIELD: Okay. So Austin Williams with Trout Unlimited.

MR. WILLIAMS: I've been trying to bite my tongue, but maybe I can't. I'll just comment on both this question and the prior question. It's fairly difficult from my point of view to address both of those because if you look at — and I'll use the RMA as an example. You have 1,000 acres that are spread throughout the forest, often in very remote locations. You're talking about what the proposed Plan would

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MR. EDWARDS: In terms of how to offset those things in your question, Beth, I think it comes back to some discussions that we had last week and a little bit this week too, which comes down to a question of how much of the industry can you transition and what a viable industry is, which, as I explained last week, is something that is not discussed at all in the FEIS or the ROD. It also comes down to what other kinds of transitions can you do that don't emphasize timber so much.

These are points that we've been raising going back to 2009 at a meeting with the Chief of the Forest Service, which we proposed a whole different kind of transition alternative that should be pursued and we raised that point repeatedly every opportunity and scoping and DEIS comments and everything else every time that we could, including at TAC meetings.

We've asked both the Agency and the TAC to write to the Secretary and advise the Secretary that the kind of transition that he was apparently indicating in his memo just isn't workable and more flexibility is needed for different ways to approach the problem that we have.

So that's my answer concerning the

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provide. Up to 10 acre patch cut.

I think in the desire to maintain flexibility also means that it's not entirely clear how much young growth volume we're actually talking about. So there are questions about the economic operability in these areas. If you're looking at changing the prescriptions for these areas and what you might have to do as perceived compensation either in a prolonged transition or in making other young growth available, it's just not clear to me how much young growth is actually available in these areas to begin with. I think that's one of the big challenges that I'm having in trying to respond to your questions.

MS. PENDLETON: Thank you, Austin.
MR. CLARK: This is Jim Clark. That's
gets to a point we've made and on which Senator
Murkowski has introduced legislation and that is that
there needs to be an adequate inventory of young growth
before we proceed on this, yet another reason for an
SEIS.

MR. WILLIAMS: I just want to make sure my comments were not being misconstrued. I'm not suggesting that we need to delay the Plan Amendment or that there needs to be any change to the inventory.

My comments were specific to the 1,000

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- 1 acres and these RMAs. I strongly believe that the
- 2 ongoing cost share agreement between the Forest Service
- 3 and the State of Alaska is doing an adequate inventory,
- 4 that there is information for the Forest Service to
- 5 base its decision to make a transition off of at large
- 6 and that the demands of Southeast Alaska are such that
- we absolutely need to be making a transition as quickly 8 and as thoroughly as we can as my comments throughout
- 9 the other days of this proceeding have alluded to.
- 10 MS. PENDLETON: Thank you, Austin.
- 11 MS. CAULFIELD: Any other comments
 - either here in the room or on the phone in response to Beth's question about offsetting the loss of young-
- 14 growth volume.

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- 15 (No response)
- 16 MS. CAULFIELD: Next question.
 - MS. PENDLETON: So I have one final question that I would like to ask with regard to our
- topic today, which is timber harvest in the Wildlife 20 Conservation Strategy components and other areas.
 - The final question is could you support allowing for more intensive young growth harvest on
- 23 moderate vulnerability karst to offset the reductions
- 2.4 in young growth volume.
 - MS. CAULFIELD: Owen Graham with Alaska

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- go back to flexibility, so maintain that and that would seem to me to be a reasonable trade-off if you made
- 3 some of the changes that you were discussing to try and 4
 - maintain young growth volume.
 - MS. CAULFIELD: Holly from Earthjustice.
 - MS. HARRIS: I just want to echo the
- 8 comments that if it's scientifically based and you've 9 done your analysis and your record supports you, you 10 can make those decisions. It's difficult sitting here
- 11 today from my perspective how we're making these 12 decisions at the 11th hour without any scientific 13 support or evidentiary support in the record.
 - MS. PENDLETON: Thanks, Holly. Any other perspectives.
 - (No response)
 - MS. PENDLETON: So what I'd like to do is take a short break. I have a few folks behind me that I want to visit with and make sure that we've exhausted our exploration around this topic and we'll just take a few minutes.
 - (Off record)
 - (On record)
 - MS. CAULFIELD: We are going to reconvene here and I think Beth has one more question

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- Forest Association.
- 2 MR. GRAHAM: Yeah, I don't think
- 3 harvesting young growth in karst areas are going to
- 4 harm the karst, but I would note that karst areas tend 5
- to be the highest growing sites, so you're going to 6 sacrifice a lot of potential growth if you don't let
- 7 the trees in those areas grow. So kind of a trade-off.
- 8 You can get more volume by going in the karst areas
- 9 without doing any resource damage, but you're going to
 - sacrifice enormous growth potential in those areas.
- 11 MS. PENDLETON: Thanks, Owen. Any
- 12 other perspectives.
 - MS. CAULFIELD: so checking on the phone and again the question from Beth is could you
 - support allowing for more intensive young growth
- harvest on moderate vulnerability karst to offset the 16 17 reductions in young growth volume. So anyone with a
- 18 response from the phone to that question.
 - (No response)
- 20 MS. CAULFIELD: Or any responses here
- 21 in the room.
- 2.2 MR. EDWARDS: Larry Edwards. We
- 23 wouldn't support that.
- 2.4 MS. PENDLETON: Chris.
- 25 MR. MAISCH: Again, I'm just going to

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- 1 for you all related to the topic of the Wildlife
 - Conservation Strategy and harvesting components of
- 3 strategy and other areas. So I'll turn it back to Beth
- 4 for that question. I appreciate you all continuing on
- 5 with us this morning. Beth.
- 6 MS. PENDLETON: Thanks, Jan. So I 7
- certainly realize that there are very different
- 8 perspectives around harvest and components of the
- 9 Wildlife Conservation Strategy and other areas. I 10
 - appreciate those perspectives.
- 11 My final question is if you see some 12 common ground that could be considered around this
- 13
- topic of harvest and components of the Wildlife 14 Conservation Strategy and other areas do you see room
- 15 for some common ground given the diversity of
- 16 perspectives that have been shared this morning.
 - - Holly.
- 18 MS. HARRIS: Holly Harris,
- 19 Earthjustice. I don't know if it's unanimous, but I 20 think there's an overwhelming majority that is
- 21 encouraging the Agency to base its management decisions
- 22 on sound science. You have a regulatory obligation to
- 23 do so. You have a legal obligation under NFMA and NEPA
- 24 to do so. Instead of jumping ahead to management
 - decisions lets make sure we're doing it with the best

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available information with the smartest minds at the table and from there you're then offered a suite of management choices. So I would encourage finding common ground on basing these choices on sound science.

MS. PENDLETON: Thank you, Holly. MR. CLARK: Jim Clark. I think there is common ground and that is that an SEIS is needed. If we were to follow the prescriptions that we've heard today, there's no place to go get the young growth. If we look at the ROD, even if we were to go to all the places in Alternative 5, it's not economic or marketable. Then Holly has gone through a long description of the science that Earthjustice believes is missing here.

Again, you've faced pretty much the same situation in 1992. You stepped back for five years and really completed the process. The Washington Office and the Secretary's Office has put incredible pressure on you to come up with a Plan in a very short period of time to really act as Owen mentioned contrary to the National Forest Management Act, which calls for timber to reach its culmination of mean annual increment before you harvest it.

So you're trying to take on a very hard issue in a very short period of time and I think for existence doesn't change the fact that Congress wanted the industry sustained and Congress has funded the timber sale program every year.

4 So I think it's pretty good consensus 5 from Congress that they want the timber industry 6 similar to what we had in 1990 sustained. So as far as consensus you've got that. The timber industry of 7

> course agrees with that also. Thanks.

MS. PENDLETON: Thanks, Owen. MS. CAULFIELD: You've got Austin. MR. WILLIAMS: Austin Williams with Trout Unlimited. I'm motivated to speak up because we certainty disagree with the need to do a SEIS. I think the nature of this process and the fact that this is an objection hearing means that you have people in this room that have objected to the Plan on various grounds, so you have the people in the room right now that have issue with the Plan.

I think if you look at the comments that were received from the public throughout the process the overwhelming majority of people in Southeast Alaska want to see the Forest Service manage its land on the Tongass in a way that supports the diversity of interests in Southeast Alaska and I think

Page 619

the reasons that have been mentioned here by us and by

- Holly you really need to step back and do a
- Supplemental Environmental Impact Statement, build on
- 4 what you've put together so far, but while there's
 - varying points of view, some people don't want any development, some people do, I think we're all agreed
 - that you're going to need to do more work to get there. The work we're talking about has to be in the form of a

Supplemental Environmental Impact Statement.

So I would encourage you -- and, Beth, you did the same thing on the Big Thorne sale. You stepped back when there was a question about wildlife impacts, impacts on the wolf, and put a panel together to look at that very thing. This is the same kind of thing that needs to be done here. I think that even though there's a great diversity opinion, we all come to the conclusion that an SEIS is needed.

MS. PENDLETON: Thank you, Jim. Owen.

MR. GRAHAM: I think there's a consensus from Congress for maintaining the timber sale program. I keep hearing this argument about social license. I think that's just rhetoric. But Congress made it pretty clear in TTRA that it was their intent that the Forest Service sustain the industry. The fact that the industry has been mostly starved into nonPage 621

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1 going back to the timber industry of the '90s is not a 2

viable or feasible result. I think to a large degree

3 Southeast Alaska is now dominated by fishing, tourism.

You go down the economic ladder and there is a host of

activity in the region that is not timber-based.

I think what we have is a recognition that the status quo isn't working and that we need to transition. There are lots of changes. We are not still in the '90s and this Amendment is about catching up management of the Tongass to what has already taken place in many of the communities.

While there might be room for common ground on specific issues, a delay or a SEIS is not something that Trout Unlimited would agree with. I think it's far past time for a transition and an amendment. We certainly have issues with some of the details with the proposed Plan Amendment, but by and large view it as a positive step.

So to the extent that we're thinking about common ground here, postponing implementation of the Plan Amendment and preparing a SEIS is not something that there is shared common ground with in this room.

MS. PENDLETON: Thank you, Austin. It would be helpful to focus remarks around common ground.

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We've been talking about components of the Wildlife Conservation Strategy and other areas and where are we going to find some common ground around harvest of young growth timber on the Tongass.

MS. CAULFIELD: I see Ryan.

MR. SCOTT: Thank you. This is Ryan Scott with the Alaska Department of Fish and Game, Division of Wildlife Conservation. I think you have heard a plethora of common ground. The mechanism for how you get there, that's the rub, that's the challenge. Specifically for wildlife interest, I believe that several of us have spoken to the ability to actually enter even some of the more contentious areas. The RMAs, patch size, things like that, if it's done critically. There's no recipe necessarily at this point or a magic bullet to tell us what that is, but it also doesn't take those areas off the table.

Again, I think that's been a somewhat common theme, not everybody, but I do appreciate everybody's comments and I do think that the opportunity is there and specific to wildlife interest. I think a lot of the intent of the Amendment process can be accomplished with some additional critical thinking about when, where and how.

Thank you.

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1 MS. PENDLETON: Thank you, Frank. Just 2 check on the phone and see if there's any final 3 comments on the question.

(No response)

MS. PENDLETON: We've got one more hand in the room. Chris.

MR. MAISCH: Thanks. This is Chris Maisch with the State of Alaska. I want to build a little bit on what Ryan said because I really agree with his points. I think as you know you had a large diversity of perspectives on the Tongass Advisory Committee and you did see a very large middle ground develop about the Tongass and how it could be managed. So I think you've gone a long way down the right road.

Obviously, sitting in this room, we still have differences and I think we need to try and work with the groups here to close those differences as best we can. That won't be an easy task, but I think it's worth undertaking. Better information, be it science or economic data or the inventory data I think would be useful from I think just about everyone's perspective here. I think again the adaptability and flexibility.

I know this is in context of the Conservation Strategy here, but I'm talking a little

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MS. PENDLETON: Thank you.

MS. CAULFIELD: Let me go ahead and check with the folks on the phone. Can you help identify any common ground and again this is focused on regarding harvest of young growth and vis-a-vis the components of the Wildlife Conservation Strategy.

(No response)

MS. CAULFIELD: I'm not hearing anyone, so go ahead, Frank Bergstrom representing Alaska Miners Association and First things First Alaska Foundation.

MR. BERGSTROM: Jan, I'll just use your word right back to you there. Diversity. I think that's a critical thing to the economy. Diversification of our economy is critical. Southeast has had not too many legs under its economic stool. To lose one major industry is extremely difficult and it's resulted in a significant loss of population.

We're all for the people of Southeast
Alaska and a broad-based economy based on natural resource extraction is fundamental to the economy of Southeast. That could include logging, forest products production, mining, fishing, tourism. It's got to be everything or it puts a severe limit on the human environment.

Thank you.

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bit broader because it's so hard to keep all this
 compartmentalized because it all overlaps with each
 other. Anything that I just mentioned is worth doing

and I'll let you choose how you do that with your processes and what that means to you as an Agency, but

we stand ready to support that effort and do the best we can as a full partner with you in this effort.

So thank you.

MS. PENDLETON: Thank you, Chris. Larry.

MR. EDWARDS: Larry Edwards just responding to one point that Chris made. I think that one problem we've had in the process here is there was not enough diversity on the TAC. If there had been, I think that instead of having a recommendation to the Forest Service from the Committee that there might have been a report that would have suggested the need for a broader range of alternatives, which has come out in many of the objections, as well as the need to go back and incorporate a lot more science and particularly to address the Conservation Strategy, which the Agency is step by step along the whole process refused to do. I think that that would have saved a whole lot of delay and the need for an SEIS for example.

MS. PENDLETON: Thank you, Larry. I

27 (Pages 622 to 625)

Page 626 1 CERTIFICATE think we've exhausted this one. Maybe we've exhausted 2 UNITED STATES OF AMERICA 2 the topic all together. So I just want to thank each)ss. 3 STATE OF ALASKA of you for your perspectives on the questions, the 4 I, Salena A. Hile, Notary Public in and 4 dialogue that we've had here today. for the state of Alaska and reporter for Computer 5 5 Jan, I think we can probably break for Matrix Court Reporters, LLC, do hereby certify: THAT the foregoing pages numbered 521 6 the day. I know we've got a full suite of topics for through 624 contain a full, true and correct Transcript of the TONGASS NATIONAL FOREST PLAN AMENDMENT 7 7 tomorrow starting, I believe, at 10:00. Hearing from OBJECTION RESOLUTION MEETING, VOLUME V, taken 8 Alaska Miners Association on a couple of different 8 electronically on the 18th day of October at Juneau, 9 minerals-related issues, transition. Alaska: 9 1.0 And then in the afternoon a topic that THAT the transcript is a true and 11 came forward from a number of objectors that we take up 10 correct transcript requested to be transcribed and thereafter transcribed by under my direction and 12 the demand analysis and have more opportunity for 11 reduced to print to the best of our knowledge and 13 sharing perspectives and dialogue around that. So a 12 14 couple big topics for tomorrow. THAT I am not an employee, attorney, or 15 But as far as what I needed to hear and 13 party interested in any way in this action. 14 DATED at Anchorage, Alaska, this 28th 16 the conversation around the harvest and components of day of October 2016. 17 the Wildlife Conservation Strategy and other areas I 15 16 18 think we've exhausted that. I've heard what I needed Salena A. Hile 19 to and I really do appreciate the perspective and line Notary Public, State of Alaska 17 My Commission Expires: 09/16/18 20 of thought from each of you here in the room as well as 18 21 on the phone today. 19 20 22 Jan, I'll turn it over to you. 21 23 MS. CAULFIELD: Thanks very much. Just 22 23 2.4 looking at the agenda for tomorrow a reminder that 24 25 we're starting at 10:00 tomorrow morning. A 1:30 start 25 Page 627 1 for the issue of market demand and I know Owen will be 2 participating by phone. Unless there's any questions 3 about the agenda for tomorrow I think we're ready to go 4 and we'll be back here at 10:00 in the morning. 5 Thank you so much everyone and thanks 6 for the folks on the phone. Appreciate you hanging in 7 there with us. We'll talk tomorrow. 8 (Off record) 9 (PROCEEDINGS TO BE CONTINUED) 10 11 12 13 14 15 16 17 18 19 20 21 2.2 23 2.4 25